

**Government of Himachal Pradesh,
Panchayati Raj Department.**

No.PCH-HA (1)4/2024-13995-17895 Shimla-09 dated-01-08-2025

Notification

Whereas, it has been considered necessary to frame Model bye-laws to prescribe provisions to regulate the activities of the rural street vendor and local markets in the rural areas of Himachal Pradesh, enabling the Gram Panchayat to perform the functions entrusted to it under entry (18) of Schedule –I of section 11(1) of the Himachal Pradesh Panchayati Raj Act, 1994;

Therefore, in exercise of the powers conferred by section 188 of the Himachal Pradesh Panchayati Raj Act, 1994 (Act No. 4 of 1994), the Governor Himachal Pradesh, proposes to make the following Model bye-laws to regulate the activities of rural street vendor and local markets in rural areas of Himachal Pradesh and the same are hereby published in the Rajprtra, Himachal Pradesh, for the information of the general public likely to be affected thereby.

If any person, likely to be affected by these Model bye-laws has any objection(s) or suggestion(s) to make with regard to these bye-laws, he/she may send the written objection(s) or suggestion(s) to the Director Panchayati Raj, Himachal Pradesh, SDA Complex, Kasumpti, Shimla-171009, within a period of thirty days from the date of publication of the said bye-laws in the Rajpatra, (e-Gazette) Himachal Pradesh ;

The objection(s) or suggestion(s), if any, received within the stipulated period shall be considered by the Government of Himachal Pradesh, before finalizing the proposed draft Model Bye-laws, namely :-

CHAPTER I: PRELIMINARY

1. Short title and extent: - (1) These bye-laws may be called the Himachal Pradesh Rural Street Vendors Model bye-laws, 2025.

(a) It shall extend to the entire rural area within the administrative boundaries of the Gram Panchayats in Himachal Pradesh.

(b) It shall come into force from the date of its adoption and publication by the Gram Panchayat.

2. Definitions: In these Model bye-laws, unless the context otherwise requires,-

a) “appropriate Government” means the Government of Himachal Pradesh.

b) “mobile vendor” means the street vendor who carries out the vending activities, in designated area, by moving from one place to another place, vending the goods and services and this includes, the vendors carrying out their vending activities through mobile vehicles, mechanical and non-mechanical means of transport;

c) “rural street vendor” means the vendor who carries out vending activities, in rural area of Himachal Pradesh and it includes “Mobile Vendor”, “Stationary Vendor” and “street vendor”;

(d) “natural market” means a market where sellers and buyers have traditionally congregated for the sale and purchase of products or services and which has been notified by the Gram Panchayat as such;

(e) “stationary vendor” means the street vendor who carries out vending activities on regular basis, at a specific location *from a temporary built up structure*. It includes the license holder, parents, spouse and children of the license holder who are above the age of 18 years or such age as may be prescribed by the appropriate Government; and

(f) “vending zone” means an area or a place or a location designated as such by the Gram Panchayat, for the specific use by street vendors for street vending and shall include any area in public park, waiting area for public or any such place, considered suitable for vending activities and providing services to the general public.

CHAPTER II: REGULATION OF STREET VENDING

3. The Gram Panchayat, by resolution, passed in its general or special meeting, shall declare such area(s) as vending zone(s), which have reasonably good footfall & wherein, space is also available, in form “A” appended with these Model bye-laws. Vending zone shall not to be allowed on footpath, so as to facilitate free movement of general public. Gram Panchayat shall enclose exact drawing of the vending zone with the declaration and provide the space of minimum of 4x4 ft dimensions for each rural street vendor in the vending zone.

4. The Gram Panchayat, by resolution, passed in its general or special meeting, shall declare “natural market(s)” specifying the market place(s), where sellers and buyers have traditionally congregated for the sale and purchase of products or services. These natural markets shall also be considered for declaring as vending zones by the Gram Panchayat.

5. Every person, who has completed the age of eighteen years or such age as may be prescribed by the appropriate Government, and wishes to carrying out rural vending activities, in the rural, area shall apply, for license, to the concerned gram Panchayat, on the form “B”, appended to these Model bye-laws and shall also deposit one time license/registration fee, at such rate as may be fixed by the Director (Rural Dev. and Panchayati Raj) from time to time. The preference shall be given to the bonafide resident of Himachal Pradesh, while issuing the license. The Gram Panchayat shall record the details in the register of rural vendors to be maintained by the Gram Panchayat in form “C”.

6.(1) On receipt of the application, the Gram Panchayat shall forward the application for Police verification and upon receipt of police verification report, consider the application and take appropriate decision thereon. Every rural street vendor, as decided by Gram Panchayat, shall be issued a vending license, in form “D” appended to these Model bye-laws, for Stationary and Mobile Vendor, as the case may be, by Gram Panchayat, subject to such terms and conditions, specified in the said license. It shall be mandatory for the rural street vendor to keep this license, in his/her possession, while carrying out the vending activities and he shall be liable to produce the same to the general public, authorities of the State Government and the Gram Panchayats as and when so required.

(2) In case, a person requires rural street vendor license in respect of more than one Gram Panchayat, he shall apply to the Block Development Officer in Form “B-I”, who shall, after police verification and receipt of requisite fees, grant license in Form “D-I”.

7. (1) The vending license shall be issued under any of the following categories, namely: —

(a) a stationary vendor; or

(b) a mobile vendor;

(2) The vending license, issued for the categories specified in clause (1) shall specify the vending zone (s), where the street vendor shall carry on his vending activities, the days and timings for carrying out such vending activities and the conditions and restrictions, subject to which he/she shall carry on such vending activities. The license for vending eatables will be issued, on the production of Food Safety and Standard Authority of India (FSSAI) license.

8. The number of licenses shall be restricted to a maximum number arrived at by calculating the 2.5% of the population of concerned Gram Panchayat. For issuing vending license to a rural street vendor, preference will be given to those persons who are bonafide residents of Himachal Pradesh and the persons, who are already carrying out the vending activities in the Gram Panchayat area.

9. Every rural vendor, who has been issued the vending license, shall *pay such vending fees*, as may be fixed by Director, *Rural Dev. & Panchayati Raj*, from time to time.

10. (1) Every vending license shall be valid for the period of one year, from the date of issue.

(2) Every vending license, after its expiry, can be renewed after one year, on payment of such fees, as may be decided by Director, *Rural Dev. & Panchayati Raj* from time to time. Renewal shall be done by the Panchayat Secretary, without taking fresh approval from Gram Panchayat, unless any wrongful activity on the part of such license holder has come into his notice. In the latter case, the matter will be submitted for the decision of the Gram Panchayat.

11. Where a rural street vendor, who has been issued a vending license under these Model bye-laws, commits breach of any of the conditions thereof or where the Gram Panchayat is satisfied that such vending license has been secured by the rural street vendor, through misrepresentation or fraud, the Gram Panchayat may, cancel the vending license or suspend for such period as it deems fit:

Provided that no such cancellation or suspension shall be made by the Gram Panchayat, unless an opportunity of hearing has been provided to the street vendor.

12. (1) If the rural vendor fails to vacate the place specified in the vending license, after the lapse of the period specified the vending license and the Gram Panchayat deems it necessary, it may seize the goods of such rural street vendor:

Provided that where any such seizure is carried out, a list of goods, so seized, shall be prepared, as specified in the scheme, and a copy thereof, duly signed by the person authorized to seize the goods, shall be issued to the rural street vendor concerned.

(2) The street vendor, owning the goods which have been seized under sub-section (1) may, reclaim his goods, in such manner, and after paying such penalty, as may be specified by the Director, Rural Development & Panchayati Raj:

Provided that in case of non-perishable goods, the Gram Panchayat shall release the goods, within two working days of the claim being made by the rural street vendor, and in case of perishable goods, the Gram Panchayat shall release the goods on the same day on which claim has been made by the street vendor.

CHAPTER III: DISPUTE REDRESSAL MECHANISM

13. Every rural street vendor, who has a grievance or dispute, may make an application in writing to the Sub Divisional Officer (Civil) concerned. The application shall be on plain paper and shall have the description of the matter of the grievance or dispute and shall contain the signatures or thumb impression of the applicant. On receipt of grievance or dispute, the Sub Divisional Officer (Civil) shall, after verification and enquiry as may be deemed necessary, take steps for expeditious redressal of such grievance or resolution of such dispute, within 15 days of the receipt of the application for redressal or resolution of grievance or dispute.

14. In case the government departments, institutions, have any dispute or objections to the actions or the orders of the Gram Panchayat under these Model bye-laws, they may raise the objection/dispute to the Sub Divisional Officer (Civil) of the area concerned who shall decide the matter expeditiously.

CHAPTER IV: PENALTY

15. If any Rural Street vendor;

(a) indulges in vending activities without the vending license;

(b) contravenes the terms of vending license; or

(c) contravenes any other terms and conditions specified for the purpose of regulating rural street vending under these Model bye-laws, he shall be liable to be imposed a penalty by the Gram Panchayat which may extend to one thousand rupees, and if the breach is a continuing breach, with further penalty, which may extend to ten rupees for every day after the first day, during which the breach continues:

Provided that recurring penalty shall not exceed the sum of five thousand rupees. The penalty, if not paid, shall be recovered as arrears of land revenue.

CHAPTER V: MONITORING

16. The Block Development Officer of the area concerned, shall be responsible for the implementation of these Model bye-laws, in his jurisdiction and shall also keep up to date record having the Gram Panchayat wise details of the number of rural vendors in his jurisdiction. He shall review the compliance of these Model bye-laws, with the Gram Panchayats regularly. Deputy Commissioner at District level shall also review the compliance of these Model bye-laws from time to time.

CHAPTER VI: POWERS TO REMOVE DIFFICULTIES

17. If any difficulty arises in the interpretation or implementation of these Model bye-laws, the matter may be referred to the State Government for clarification/guidance, who shall be competent to remove such difficulty or issue necessary clarifications/guidelines.

By order

**Secretary (Panchayati Raj) to the
Government of Himachal Pradesh.**

Endst. No. PCH-HA (1)4/2024-13995-17895 Shimla-09 dated-01-08-2025
Copy for information and necessary action forwarded to: -

1. All the Administrative Secretaries to the Government of Himachal Pradesh.
2. All the Heads of Department in Himachal Pradesh.
3. All the Deputy Commissioners in Himachal Pradesh.
4. All the Sub-Divisional Officer (Civil) in Himachal Pradesh.
5. All the District Panchayat Officer-cum-Secretary, Zila Parishad H.P.
6. The Principals, PRTI, Mashobra, Thunag, Baijnath.
7. All the Block Development Officers-cum-Executive Officers of Panchayat Samitis in Himachal Pradesh.
8. All the Pradhans/Panchayat Secretaries, GPs in H.P.
9. e-gazette.

**Signed/-
Special Secretary (Panchayati Raj) to the
Government of Himachal Pradesh.**

FORM “A”

Office of the Gram Panchayat

Development Block.....District.....Himachal Pradesh

Declaration of vending zones

In accordance with the provisions of bye-laws of the Himachal Pradesh Rural Street Vendors Model bye-laws, 2025, and the resolution number, passed in the meeting of Gram Panchayat held on....., the following vending zones are hereby declared:-

Total number of vending zones:

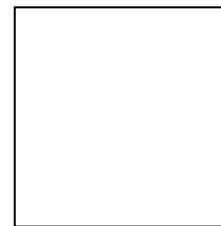
Sr.no of the vending zone.	Name of the vending zone	Location of the vending zone (indicating natural boundaries as roads, paths, lanes, streets, rivers, streams, canals, drains, forest area, house no, ridges or such other landmarks which shall easily be distinguished):	Approximate area of the vending zone	Total no. of vendors	Approximate average area of each vend

Secretary,

Gram Panchayat.....

FORM "B"

Application for Rural Street Vendor License



Suffix your photograph here

To

The Pradhan,
Gram Panchayat
Development Block..... District.....Himachal Pradesh.

Subject: Request for Rural Street Vendor License.

Madam/Sir,

I wish to obtain a Rural Street vendor license for carrying out activities in your gram Panchayat. My personal details/ other information are as follows:

1. Name of the applicant :
2. Father/Husband name :
3. Permanent address:
4. Address for correspondence if any :
5. Mobile number :
6. Age on the date of application :
7. Aadhaar number and *Voter ID card No.* (self-attested copy to be enclosed):
8. Copy of Bonafide resident proof attached: Yes/No.

Type of street vendor: (please tick the relevant option)

- Stationary
- Mobile

Type of goods /services to be sold/ provided:

Detail of the family members who may carry out the activities in the absence of the applicant (in case of stationary street vendor)

Sr. No.	Name	Age	Relation with the applicant
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9. Sr. no. of the vending zone and name thereof:

10. In case of the Mobile Vendor, tentative duration of the stay in Gram Panchayat Area for vending activities:

Start (date):

Ending (Date):

Date of application:

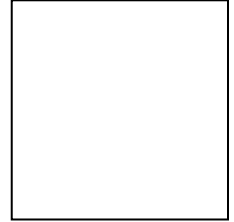
I hereby submit the application and request you to grant me the rural vending license.

Two copies of passport size photographs are attached.

Signature /thumb impression of the applicant

FORM "B-1"

**Application for Rural Street Vendor License (Mobile)
for Multiple Gram Panchayats**



Suffix your photograph here

To

The Block Development Officer
Development Block
District.....Himachal Pradesh.

Subject: Request for Rural Street Vendor License.

Madam/Sir,

I wish to obtain a Rural Street vendor license for carrying out activities in the following Gram Panchayats of Development Block..... My personal details/ other information are as follows:

1. Name of the applicant :
2. Father/Husband name :
3. Permanent address:
4. Address for correspondence if any:
5. Mobile number:
6. Age on the date of application :
7. Aadhaar number and *Voter ID card No.* (self-attested copy to be enclosed):
8. Copy of bonafide resident proof attached: Yes/No.
9. Name of the Gram Panchayats :
 - 1.
 - 2.
 - 3.
 - 4.

Type of street vendor: (please tick the relevant option)

- Mobile / Multi Panchayat

Type of goods /services to be sold/ provided:

Detail of the family members who may carry out the activities in the absence of the applicant (in case of stationary street vendor)

Sr. No.	Name	Age	Relation with the applicant
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10.Sr. no. of the vending zone and name thereof:

10.In case of the Mobile Vendor, tentative duration of the stay in Gram Panchayat Area for vending activities:

Start (date):

Ending (Date):

Date of application:

I hereby submit the application and request you to grant me the rural vending license.

Two copies of passport size photographs are attached.

Signature /thumb impression of the applicant

Form “C”
Form of register of Rural Street Vendors

Sr. no.	Name	Father/ Husba nd of the applica nt	Permane nt address	Mobile number	Age	Aadhaar number	Date of Applica tion	Date of conside ration	Details of goods and services to be provided/ sold
1	2	3	4	5	6	7	8	9	10
Whether License issued or not	If not issued reasons therefo r	Date of Issue of license	Valid from	Valid up to	<i>Regist ration fee/ Licen se fee (one time)</i>	<i>Vending Fee per month/ Annual</i>	Date of renewal if any renewe d up to	Annual renewal fee	Remarks if any
11	12	13	14	15	16	17	18	19	20

Space for
affixing
photograph

Signature

Form “D”

Rural Street Vending License for (Stationary/ Mobile) vendors

License no. (e.g. 001/ 2024):

Detail of the license: Sr. no. of the vending zone / name of vending zone/ description/vend no. (e.g. 2/Jubbar/ below kali mata mandi shali/4) (Applicable for Stationary Vendor).

Area of operation: (e.g. Whole of the Gram Panchayat or ward no. 4 only) (Applicable for Mobile Vendor).

Rural Street Vending License for Stationery/Mobile Vendor is hereby issued as per the following details.

1. Name of the license holder :
2. Father/Husband name :
3. Permanent address
4. Address for correspondence if any :
5. Mobile number :
6. Age on the date of application :
7. Aadhaar number :
8. Type of goods /services to be sold/provided :
9. Sr. no. of the vend :) (Applicable for Stationary Vendor).
10. Area (in sq. mtr) of vend :) (Applicable for Stationary Vendor).

Date of Issue.....

Validity Up to.....

Signatures of Pradhan and Secretary with Seal

Form “D-1”

Rural Street Vending License for (Mobile) vendors

License no. (e.g. 001/ 2024):

Detail of the license:

Area of operation: (e.g. Whole of the Gram Panchayat(s))

Rural Street Vending License for Stationery/Mobile Vendor is hereby issued as per the following details.

1. Name of the license holder:
2. Father/Husband name:
3. Permanent address
4. Address for correspondence if any:
5. Mobile number:
6. Age on the date of application:
7. Aadhaar number:
8. Type of goods /services to be sold/provided:
9. Name of the Gram Panchayats:
 - 1.
 - 2.
 - 3.
 - 4.

Date of Issue.....

Validity Up to.....

Signatures of Block Development Officer with Seal

Renewal of license

Renewal date:

Validity up to:

Signatures of Pradhan and Secretary with Seal

Terms & Conditions:

1. The Licensee shall comply with all the Model bye-laws and regulations of the Gram Panchayat.
2. The Licensee shall maintain cleanliness and hygiene at the vending location.
3. The Licensee shall not obstruct the movement of Pedestrians and vehicle.
4. The Licensee shall pay the license fees and renew the license as required.